

## Message Text

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42

ACTION IO-14

INFO OCT-01 IOE-00 DRC-01 ISO-00 AF-10 ARA-16 EA-11 EUR-25

NEA-10 RSC-01 OMB-01 CIAE-00 DODE-00 PM-07 H-03

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TO AMEMBASSY TOKYO NIACT IMMEDIATE

INFO AMEMBASSY SEOUL IMMEDIATE

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TOKYO FOR THE SECRETARY'S PARTY

E.O. 11652: N/A

TAGS: PFOR UN KS KN

SUBJ: KOREA IN THE 28TH GA

FOLLOWING IS TEXT OF ARTICLE APPEARING NOV 14 IN  
NEW YORK POST:

KISSINGER TO SEEK PACT IN KOREA?

BY MICHAEL J. BERLIN

SECRETARY OF STATE KISSINGER IS EXPECTED TO MAKE AN EXTRA  
STOP IN SOUTH KOREA AT THE END OF THIS WEEK, BEARING WITH HIM  
HOPES OF YET ANOTHER PEACE AGREEMENT-THIS ONE A COMPROMISE  
BETWEEN NORTH AND SOUTH KOREA THAT COULD AVERT A BITTER AND  
DIVISIVE SHOWDOWN VOTE AT THE UN LATE THIS MONTH OVER THE  
CONTINUED PRESENCE OF U.S. TROOPS AND THE UN COMMAND IN THE SOUTH.

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THE REPORTS THAT KISSNGER WOULD ADD SEOUL TO HIS MIDDLE

EAST-CHINA-JAPAN PILGRIMAGE CAME FROM SOUTH KOREAN AND WEST EUROPEAN SOURCES, WHILE AMERICAN OFFICIALS CONFIRMED THAT THE U.S. OBJECTIVE WAS TO FIND A COMPROMISE FOR THE KOREAN DISPUTE.

#### DEBATE SCHEDULED

THIS EMERGED TODAY JUST AS THE UN DEBATE ON KOREA WAS SCHEDULED TO BEGIN IN THE GA'S POLITICAL COMMITTEE.

NORTH KOREA WAS SCHEDULED TO ADDRESS THE ASSEMBLY COMMITTEE TODAY, ALONG WITH SUPPORTERS FROM THE CHINESE, "NON-ALIGNED" AND SOVIET CAMPS-CHINA, ALGERIA, BULGARIA AND POLAND. SOUTH KOREA IS ON TOMORROW'S SPEAKERS LIST ALONG WITH SOVIET UNION.

BUT THE POSITIONS OF EACH KOREAN GOVERNMENT ARE ALREADY WELL KNOWN, AND ON THE SURFACE IRRECONCILABLE.

THEY AGREE ON ONLY TWO THINGS: THAT THEIR DIALOG ON EVENTUAL UNIFICATION SHOULD CONTINUE AND THAT THE MORIBUND UN COMMISSION FOR THE UNIFICATION AND REHABILITATION OF KOREA (UNCURK) SHOULD BE DISSOLVED, AS IT HAS ITSELF RECOMMENDED.

NORTH KOREA TAKES THE POSITION, HOWEVER, THAT THE WAY TO PROMOTE A DIALOG IS TO WITHDRAW THE 42,000 U.S. TROOPS FROM SOUTH KOREA, AND DISSOLVE THE "UN COMMAND," WHICH SIGNED THE KOREAN ARMISTICE AGREEMENT IN 1953. KOREA SHOULD EVENTUALLY ENTER THE UN AS A SINGLE UNITARY STATE, THE PYONGYANG REGIME MAINTAINS.

SOUTH KOREA FAVORS UN MEMBERSHIP FOR BOTH KOREAS, AND SUGGESTS THAT THE UN SECURITY COUNCIL, AND NOT THE ASSEMBLY, CONSIDER "IN DUE COURSE" SUCH QUESTIONS AS THE UN COMMAND, WHICH IT CREATED IN 1950.

#### TWO RESOLUTIONS

THESE POSITIONS ARE EMBODIED IN TWO RESOLUTIONS BEFORE THE UN, ONE SPONSORED BY CHINA, THE SOVIET UNION AND SOME OF THE MORE RADICAL AMONG THE "NON-ALIGNED" NATIONS, ON BEHALF OF NORTH KOREA, AND THE OTHER SPONSORED BY THE U.S. JAPAN AND A GROUP OF WEST EUROPEAN, LATIN AMERICAN AND "MODERATE AFRICAN" NATIONS FRIENDLY TO THE SEOUL REGIME.

BACKERS OF BOTH SIDES PRIVATELY ADMIT THAT, WITHOUT A COMPROMISE, THE OUTCOME IS IN DOUBT, AND THAT IN THE END, LIMITED OFFICIAL USE

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AFTER COMPLEX PROCEDURAL MANEUVERING REMINISCENT OF THE UN'S CHINA VOTE TWO YEARS AGO, THERE IS THE PROSPECT THAT BOTH RESOLUTIONS COULD GO DOWN TO DEFEAT FOR LACK OF A TWO-THIRDS MAJORITY.

A WEST EUROPEAN DIPLOMAT CONCEDED THAT IN THE SEARCH FOR A COMPROMISE, "THE FIELD FOR MANEUVER IS NOT VERY GREAT," BECAUSE THE BIG POWERS BACKING EACH SIDE ARE WILLING TO GO FURTHER TOWARD AGREEMENT THAN THEIR CLIENTS.

THE WEST EUROPEANS, THE DIPLOMAT SAID, ARE APPARENTLY MORE ANXIOUS TO AVOID A SHOWDOWN THAT THE AMERICANS, AND HAVE ENCOURAGED KISSINGER TO TRY HARDER TO SOLVE THE IMPASSE. THE FAVOR THE DELETION OF ANY REFERENCE TO JOINT UN MEMBERSHIP FOR BOTH KOREAS FROM THE RESOLUTION THEY CO-SPONSOR, THE DIPLOMAT SAID.

"THE QUESTION IS HOW MUCH SOUTH KOREA CAN GIVE," AND THAT MAY BE KISSINGER'S PURPOSE IN VISITING SEOUL.

#### CHINESE COMPROMISE

"THE CHINESE ARE TRYING TO GET A COMPROMISE, TOO," ANOTHER DIPLOMAT INVOLVED IN THE UN CORRIDOR NEGOTIATIONS SAID, BUT THEY MAY HAVE TROUBLE CONVINCING NORTH KOREA TO MAKE THEORETICAL AND CONDITIONAL ANY REFERENCE TO THE FUTURE DEMISE OF THE UN COMMAND.

"THE MAIN CONCERN OF THE CHINESE IS THE SOVIET UNION," THE DIPLOMAT EXPLAINED, "SO CHINA SEES THE DANGER OF PUSHING TOO HARD AND THERE-BY THROWING NORTH KOREA IN TO THE ARMS OF MOSCOW."

THE TWO COMMUNIST POWERS HAVE LONG BEEN RIVALS FOR INFLUENCE IN PYONG YANG, AND WHEN THE NORTH KOREANS ARRIVED AT THE UN AS "OBSERVERS" FOR THE FIRST TIME IN SEPTEMBER, THEY WERE SEEN TO BE CLOSE TO THE CHINESE. SOME DIPLOMATS, HOWEVER, HAVE NOTED A SHIFT TOWARD MOSCOW IN RECENT WEEKS.

WESTERN DIPLOMATS HOPED THAT, AS ONE SAID, "THE RUSSIANS WILL LAY OFF ANY U.S. CHINA DEAL ON KOREA, JUST AS THE CHINESE DIDN'T SPOIL THE RUSSO-AMERICAN AGREEMENT ON THE MIDDLE EAST."

THESE DIPLOMATS, ECHOED BY AMERICAN OFFICIALS, SUGGESTED THAT KISSINGER AND THE CHINESE HAD DISCUSSED THE BASICS OF A KOREAN COMPROMISE IN WASHINGTON BEFORE KISSINGER LEFT ON HIS TRIP; WHAT REMAINED WAS TO WORK OUT DETAILS IN PEKING AND SEE JUST HOW FAR EACH COULD PUSH HIS CLIENT.

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WHATEVER THE OUTCOME, THE UN COMMAND CANNOT BE DISSOLVED OR AMERICAN TROOPS OUSTED BY AN ASSEMBLY RESOLUTION, SINCE SUCH RESOLUTIONS ARE NOT BINDING ON NATIONS, AND THE UN COMMAND WAS SET UP BY, AND CAN ONLY BE ABOLISHED BY, THE SECURITY COUNCIL, WHERE THE BIG POWERS HAVE A VETO.

BUT IN A SHOWDOWN, THE NORTH KOREANS DON'T WANT TO LOSE THE PRINCIPLE OF THE UNITARY NATURE OF KOREA, AND THE SOUTH KOREANS DON'T WANT TO SEE THE UN RES BECOME AN EXCUSE FOR THE U.S. CONGRESS TO VOTE AN AMERICAN TROOP PULLOUT FROM SOUTH KOREA.

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